113тн CONGRESS	\mathbf{C}	
1st Session	5.	

To ensure that persons who form corporations in the United States disclose the beneficial owners of those corporations, in order to prevent the formation of corporations with hidden owners, stop the misuse of United States corporations by wrongdoers, and assist law enforcement in detecting, preventing, and punishing terrorism, money laundering, tax evasion, and other criminal and civil misconduct involving United States corporations, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr.	LEVIN (fo	or hin	nself, l	Mr. Gi	RASS	LEY,	Mrs.	FEIN	ISTEIN	, and	Mr. 1	Hark	(NE
	introduce	d the	follow	ving bi	ll; w	hich	was	read	twice	and r	eferre	d to	the
	Committe	e on											

A BILL

To ensure that persons who form corporations in the United States disclose the beneficial owners of those corporations, in order to prevent the formation of corporations with hidden owners, stop the misuse of United States corporations by wrongdoers, and assist law enforcement in detecting, preventing, and punishing terrorism, money laundering, tax evasion, and other criminal and civil misconduct involving United States corporations, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

This Act may be cited as the "Incorporation Trans-

3 parency and Law Enforcement Assistance Act".

4 SEC. 2. FINDINGS.

- 5 Congress finds the following:
- 6 (1) Nearly 2,000,000 corporations and limited 7 liability companies are being formed under the laws 8 of the States each year.
 - (2) Very few States obtain meaningful information about the beneficial owners of the corporations and limited liability companies formed under their laws.
 - (3) A person forming a corporation or limited liability company within the United States typically provides less information to the State of incorporation than is needed to obtain a bank account or driver's license and typically does not name a single beneficial owner.
 - (4) Terrorists and other criminals have exploited the weaknesses in State formation procedures to conceal their identities when forming corporations or limited liability companies in the United States, and have then used the newly created entities to support terrorist organizations, drug trafficking organizations, and international organized crime groups, as well as commit misconduct affect-

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ing interstate and international commerce such as trafficking in illicit drugs, illegal arms trafficking, money laundering, tax evasion, Internet-based fraud, securities fraud, financial fraud, intellectual property crimes, and acts of corruption.

- (5) Among those who have abused State incorporation procedures is Victor Bout, a Russian arms dealer who used at least 12 companies incorporated in Texas, Florida, and Delaware to carry out his activities, and has been convicted, in part, for conspiring to sell weapons to a terrorist organization trying to kill citizens of the United States and Federal officers and employees.
- (6) Law enforcement efforts to investigate corporations and limited liability companies suspected of wrongdoing have been impeded by the lack of available beneficial ownership information, as documented in reports and testimony by officials from the Department of Justice, the Department of Homeland Security, the Financial Crimes Enforcement Network of the Department of the Treasury, the Internal Revenue Service, the Government Accountability Office, and others.
- (7) In July 2006, a leading international antimoney laundering and anti-terrorist financing orga-

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nization, the Financial Action Task Force on Money Laundering (in this section referred to as "FATF"), of which the United States is a member, issued a report that criticized the United States for failing to comply with a FATF standard on the need to collect beneficial ownership information and urged the United States to correct this deficiency by July 2008.

- (8) In response to the FATF report and to strengthen measures to protect homeland security, Federal officials have repeatedly urged the States to improve their formation practices by obtaining beneficial ownership information for the corporations and limited liability companies formed under the laws of such States. But the States continue to form millions of corporations with hidden owners.
- (9) Many States have established automated procedures that allow a person to form a new corporation or limited liability company within the State within 24 hours of filing an online application, without any prior review of the application by a State official. In exchange for a substantial fee, 2 States will form a corporation within 1 hour of a request.

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(10) Dozens of Internet websites highlight the anonymity of beneficial owners allowed under the formation practices of some States, point to those practices as a reason to incorporate in those States, and list those States together with offshore jurisdictions as preferred locations for the formation of new corporations, essentially inviting terrorists and other wrongdoers to form entities within the United States.

- (11) In contrast to practices in the United States, all 28 countries in the European Union are already required to have formation agents identify the beneficial owners of the corporations formed by those agents under the laws of those countries.
- (12) To reduce the vulnerability of the United States to wrongdoing by United States corporations and limited liability companies with hidden owners, protect interstate and international commerce from terrorists and other criminals misusing United States corporations and limited liability companies, strengthen law enforcement investigations of suspect corporations and limited liability companies, set minimum standards for and level the playing field among State formation practices, and bring the United States into compliance with international

1	anti-money laundering and anti-terrorist financing
2	standards, Federal legislation is needed to require
3	the States to obtain beneficial ownership information
4	for the corporations and limited liability companies
5	formed under the laws of such States.
6	SEC. 3. TRANSPARENT INCORPORATION PRACTICES.
7	(a) Transparent Incorporation Practices.—
8	Part E of title I of the Omnibus Crime Control and Safe
9	Streets Act of 1968 (42 U.S.C. 3750 et seq.) is amended
10	by adding at the end the following:
11	"Subpart 4—Transparent Incorporation Practices
12	"SEC. 531. TRANSPARENT INCORPORATION PRACTICES.
13	"(a) Incorporation Systems.—
14	"(1) In General.—To protect the United
15	States from the misuse affecting interstate or for-
16	eign commerce of corporations and limited liability
17	companies with hidden owners, each State that re-
18	ceives funding under subpart 1 shall, not later than
19	3 years after the date of enactment of this subpart,
20	use an incorporation system that meets the following
21	requirements:
22	"(A) Identification of Beneficial
23	owners.—Except as provided in paragraphs
24	(2) and (4), each applicant to form a corpora-
25	tion or limited liability company under the laws

1	of the State is required to provide to the State
2	during the formation process a list of the bene-
3	ficial owners of the corporation or limited liabil-
4	ity company that—
5	"(i) identifies each beneficial owner by
6	name, current residential or business street
7	address, and a unique identifying number
8	from a nonexpired passport issued by the
9	United States or a nonexpired drivers li-
10	cense or identification card issued by a
11	State;
12	"(ii) if any beneficial owner exercises
13	control over the corporation or limited li-
14	ability company through another legal enti-
15	ty, such as a corporation, partnership, or
16	trust, identifies each such legal entity and
17	each such beneficial owner who will use
18	that entity to exercise control over the cor-
19	poration or limited liability company; and
20	"(iii) if the applicant is not a bene-
21	ficial owner, provides the identification in-
22	formation described in clause (i) relating
23	to the applicant.

1	(B) UPDATED INFORMATION.—For each
2	corporation or limited liability company formed
3	under the laws of the State—
4	"(i) the corporation or limited liability
5	company is required by the State to submit
6	to the State an updated list of the bene-
7	ficial owners of the corporation or limited
8	liability company and the information de-
9	scribed in subparagraph (A) for each such
10	beneficial owner not later than 60 days
11	after the date of any change in the bene-
12	ficial owners of the corporation or limited
13	liability company;
14	"(ii) in the case of a corporation or
15	limited liability company formed or ac-
16	quired by a formation agent and retained
17	by the formation agent as a beneficial
18	owner for transfer to another person, the
19	formation agent is required by the State to
20	submit to the State an updated list of the
21	beneficial owners and the information de-
22	scribed in subparagraph (A) for each such
23	beneficial owner not later than 10 days
24	after the date on which the formation

1	agent transfers the corporation or limited
2	liability company to another person; and
3	"(iii) the corporation or limited liabil-
4	ity company is required by the State to
5	submit to the State an annual filing con-
6	taining the list of the beneficial owners of
7	the corporation or limited liability company
8	and the information described in subpara-
9	graph (A) for each such beneficial owner.
10	"(C) RETENTION OF INFORMATION.—Ben-
11	eficial ownership information relating to each
12	corporation or limited liability company formed
13	under the laws of the State is required to be
14	maintained by the State until the end of the 5-
15	year period beginning on the date that the cor-
16	poration or limited liability company terminates
17	under the laws of the State.
18	"(D) Information requests.—Bene-
19	ficial ownership information relating to each
20	corporation or limited liability company formed
21	under the laws of the State shall be provided by
22	the State upon receipt of—
23	"(i) a civil, criminal, or administrative
24	subpoena or summons from a State agen-
25	cy, Federal agency, or congressional com-

1	mittee or subcommittee requesting such in-
2	formation;
3	"(ii) a written request made by a Fed-
4	eral agency on behalf of another country
5	under an international treaty, agreement,
6	or convention, or an order under section
7	3512 of title 18, United States Code, or
8	section 1782 of title 28, United States
9	Code, issued in response to a request for
10	assistance from a foreign country; or
11	"(iii) a written request made by the
12	Financial Crimes Enforcement Network of
13	the Department of the Treasury.
14	"(E) No bearer share corpora-
15	TIONS.—A corporation or limited liability com-
16	pany formed under the laws of the State may
17	not issue a certificate in bearer form evidencing
18	either a whole or fractional interest in the cor-
19	poration or limited liability company.
20	"(2) States that license formation
21	AGENTS.—
22	"(A) In general.—To meet the require-
23	ments under this section, a State described in
24	subparagraph (B) may permit an applicant to
25	form a corporation or limited liability company

1	under the laws of the State, or a corporation or
2	limited liability company formed under the laws
3	of the State, to provide the required informa-
4	tion to a licensed formation agent residing in
5	the State, instead of to the State directly, if the
6	application under paragraph (1)(A) or the up-
7	date under paragraph (1)(B) contains—
8	"(i) the name, current business ad-
9	dress, contact information, and licensing
10	number of the licensed formation agent
11	that has agreed to maintain the informa-
12	tion required under this section; and
13	"(ii) a certification by the licensed
14	formation agent that the licensed forma-
15	tion agent has possession of the informa-
16	tion required under this section and will
17	maintain the information in the State li-
18	censing the licensed formation agent in ac-
19	cordance with this section.
20	"(B) States described.—A State de-
21	scribed in this subparagraph is a State that—
22	"(i) receives funding under subpart 1;
23	and
24	"(ii) maintains a formal licensing sys-
25	tem for formation agents that requires a

1	formation agent to register with the State,
2	meet standards for fitness and honesty,
3	maintain a physical office and records
4	within the State, undergo regular moni-
5	toring, and be subject to sanctions for non-
6	compliance with State requirements.
7	"(C) LICENSED FORMATION AGENT DU-
8	TIES.—A licensed formation agent that receives
9	beneficial ownership information in accordance
10	with this section shall—
11	"(i) maintain the information in the
12	State in which the corporation or limited
13	liability company is being or has been
14	formed in the same manner as required for
15	States under paragraph (1)(C);
16	"(ii) provide the information under
17	the same circumstances as required for
18	States under paragraph (1)(D); and
19	"(iii) perform the duties of a forma-
20	tion agent under paragraph (3).
21	"(D) TERMINATION OF RELATIONSHIP.—
22	"(i) In general.—Except as pro-
23	vided in clause (ii), a licensed formation
24	agent that receives beneficial ownership in-
25	formation relating to a corporation or lim-

I	ited hability company under State law in
2	accordance with this paragraph and that
3	resigns, dissolves, or otherwise ends a rela-
4	tionship with the corporation or limited li-
5	ability company shall within 60 days—
6	"(I) notify the State in writing
7	that the licensed formation agent has
8	resigned or ended the relationship;
9	and
10	"(II) transmit all beneficial own-
11	ership information relating to the cor-
12	poration or limited liability company
13	in the possession of the licensed for-
14	mation agent to the licensing State.
15	"(ii) Exception.—If a licensed for-
16	mation agent receives written instructions
17	from a corporation or limited liability com-
18	pany, the licensed formation agent may
19	transmit the beneficial ownership informa-
20	tion relating to the corporation or limited
21	liability company to another licensed for-
22	mation agent that is within the same State
23	and has agreed to maintain the informa-
24	tion in accordance with this section.

1 "(iii) Notice to state.—If a li-2 censed formation agent provides beneficial 3 ownership information to another licensed 4 formation agent under clause (ii), the li-5 censed formation agent providing the infor-6 mation shall, within the 60-day period 7 specified under clause (i), notify in writing 8 the State under the laws of which the cor-9 poration or limited liability company is 10 formed of the identity of the licensed for-11 mation agent receiving the information. 12 "(3) CERTAIN BENEFICIAL OWNERS.—If an ap-13 plicant to form a corporation or limited liability com-14 pany or a beneficial owner, officer, director, or simi-15 lar agent of a corporation or limited liability com-16 pany who is required to provide identification infor-17 mation under this section does not have a non-18 expired passport issued by the United States or a 19 nonexpired drivers license or identification card 20 issued by a State, each application described in 21 paragraph (1)(A) and each update described in 22 paragraph (1)(B) shall include a certification by a 23 formation agent residing in the State that the for-

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mation agent—

1	"(A) has obtained for each such person a
2	current residential or business street address
3	and a legible and credible copy of the pages of
4	a nonexpired passport issued by the government
5	of a foreign country bearing a photograph, date
6	of birth, and unique identifying information for
7	the person;
8	"(B) has verified the name, address, and
9	identity of each such person;
10	"(C) will provide the information described
11	in subparagraph (A) and the proof of
12	verification described in subparagraph (B) upon
13	request under the same circumstances as re-
14	quired for States under paragraph (1)(D); and
15	"(D) will retain the information and proof
16	of verification under this paragraph in the
17	State in which the corporation or limited liabil-
18	ity company is being or has been formed until
19	the end of the 5-year period beginning on the
20	date that the corporation or limited liability
21	company terminates under the laws of the
22	State.
23	"(4) Exempt entities.—
24	"(A) In General.—An incorporation sys-
25	tem described in paragraph (1) shall require

1	that an application for an entity described in
2	clause (i) or (ii) of subsection (d)(2)(B) that is
3	proposed to be formed under the laws of a
4	State and that will be exempt from the bene-
5	ficial ownership disclosure requirements under
6	this section shall include in the application a
7	certification by the applicant, or a prospective
8	officer, director, or similar agent of the entity—
9	"(i) identifying the specific provision
10	of subsection (d)(2)(B) under which the
11	entity proposed to be formed would be ex-
12	empt from the beneficial ownership disclo-
13	sure requirements under paragraphs (1),
14	(2), and (3) ;
15	"(ii) stating that the entity proposed
16	to be formed meets the requirements for
17	an entity described under such provision of
18	subsection $(d)(2)(B)$; and
19	"(iii) providing identification informa-
20	tion for the applicant or prospective offi-
21	cer, director, or similar agent making the
22	certification in the same manner as pro-
23	vided under paragraph (1) or (3).
24	"(B) Existing entities.—On and after
25	the date that is 2 years after the date on which

1	a State begins requiring beneficial ownership
2	information in compliance with this section, an
3	entity formed under the laws of the State be-
4	fore such effective date shall be considered to
5	be a corporation or limited liability company for
6	purposes of this subsection unless an officer, di-
7	rector, or similar agent of the entity submits to
8	the State a certification—
9	"(i) identifying the specific provision
10	of subsection (d)(2)(B) under which the
11	entity is exempt from the requirements
12	under paragraphs (1), (2), and (3);
13	"(ii) stating that the entity meets the
14	requirements for an entity described under
15	such provision of subsection (d)(2)(B); and
16	"(iii) providing identification informa-
17	tion for the officer, director, or similar
18	agent making the certification in the same
19	manner as provided under paragraph (1)
20	or (3).
21	"(C) Exempt entities with an owner-
22	SHIP INTEREST.—As part of the beneficial own-
23	ership information required under subsection
24	(a)(1), neither an applicant seeking to form a
25	corporation or limited liability company nor a

1	corporation or limited liability company pro-
2	viding updated information is required to iden-
3	tify the beneficial owners of any entity that
4	qualifies as an exempt entity under subsection
5	(d)(2)(B).
6	"(b) Penalties.—
7	"(1) IN GENERAL.—It shall be unlawful for any
8	person to affect interstate or foreign commerce by
9	failing to comply with this subpart by—
10	"(A) knowingly providing, or attempting to
11	provide, false or fraudulent beneficial ownership
12	information, including a false or fraudulent
13	identifying photograph, to a State or formation
14	agent;
15	"(B) willfully failing to provide complete or
16	updated beneficial ownership information to a
17	State or formation agent;
18	"(C) knowingly disclosing the existence of
19	a subpoena, summons, or other request for ben-
20	eficial ownership information, except—
21	"(i) to the extent necessary to fulfill
22	the authorized request; or
23	"(ii) as authorized by the entity that
24	issued the subpoena, summons, or other
25	request; or

1	"(D) in the case of a formation agent
2	knowingly failing to obtain or maintain credible
3	legible, and updated beneficial ownership infor-
4	mation, including any required identifying pho-
5	tograph.
6	"(2) Civil and Criminal Penalties.—In ad-
7	dition to any civil or criminal penalty that may be
8	imposed by a State, any person who violates para-
9	graph (1)—
10	"(A) shall be liable to the United States
11	for a civil penalty of not more than \$10,000
12	and
13	"(B) may be fined under title 18, United
14	States Code, imprisoned for not more than 3
15	years, or both.
16	"(c) Rules.—To carry out this subpart, the Attor-
17	ney General of the United States, the Secretary of Home-
18	land Security, and the Secretary of the Treasury may
19	issue joint guidance or a joint rule to clarify application
20	of the definitions under subsection (d) or to specify how
21	to verify beneficial ownership or other identification infor-
22	mation provided under this section, including under sub-
23	section (a)(3). Failure to issue any such guidance or rule
24	shall not delay the effective date of the requirements under
25	this subpart.

1	"(d) Definitions.—For the purposes of this section:
2	"(1) Beneficial owner.—
3	"(A) In general.—Except as provided in
4	subparagraph (B), the term 'beneficial owner'
5	means a natural person who, directly or indi-
6	rectly—
7	"(i) exercises substantial control over
8	a corporation or limited liability company;
9	or
10	"(ii) has a substantial interest in or
11	receives substantial economic benefits from
12	the assets of a corporation or limited liabil-
13	ity company.
14	"(B) Exceptions.—The term beneficial
15	owner' shall not include—
16	"(i) a minor child;
17	"(ii) a person acting as a nominee,
18	intermediary, custodian, or agent on behalf
19	of another person;
20	"(iii) a person acting solely as an em-
21	ployee of a corporation or limited liability
22	company and whose control over or eco-
23	nomic benefits from the corporation or lim-
24	ited liability company derives solely from
25	the employment status of the person;

1	"(iv) a person whose only interest in
2	a corporation or limited liability company
3	is through a right of inheritance, unless
4	the person also meets the requirements of
5	subparagraph (A); or
6	"(v) a creditor of a corporation or
7	limited liability company, unless the cred-
8	itor also meets the requirements of sub-
9	paragraph (A).
10	"(C) Anti-abuse rule.—The exceptions
11	under subparagraph (B) shall not apply if used
12	for the purpose of evading, circumventing, or
13	abusing the provisions of subparagraph (A) or
14	subsection (a).
15	"(2) Corporation; Limited Liability com-
16	PANY.—
17	"(A) In General.—Subject to subpara-
18	graph (B), the terms 'corporation' and 'limited
19	liability company'—
20	"(i) have the meanings given such
21	terms under the laws of the applicable
22	State; and
23	"(ii) include any non-United States
24	entity eligible for registration or registered
25	to do business as a corporation or limited

1	liability company under the laws of the ap-
2	plicable State.
3	"(B) Exempt entities.—Subject to sub-
4	section (a)(4), the terms 'corporation' and 'lim-
5	ited liability company' do not include an entity
6	that—
7	"(i) is—
8	"(I) a business concern that is an
9	issuer of a class of securities reg-
10	istered under section 12 of the Securi-
11	ties Exchange Act of 1934 (15 U.S.C.
12	781) or that is required to file reports
13	under section 15(d) of that Act (15
14	U.S.C. 78o(d));
15	"(II) a business concern con-
16	stituted or sponsored by a State, a po-
17	litical subdivision of a State, under an
18	interstate compact between 2 or more
19	States, by a department or agency of
20	the United States, under the laws of
21	the United States, or by an inter-
22	national organization of which the
23	United States is a member;
24	"(III) a depository institution (as
25	defined in section 3 of the Federal

1	Deposit Insurance Act (12 U.S.C.
2	1813));
3	"(IV) a credit union (as defined
4	in section 101 of the Federal Credit
5	Union Act (12 U.S.C. 1752));
6	"(V) a bank holding company (as
7	defined in section 2 of the Bank Hold-
8	ing Company Act of 1956 (12 U.S.C.
9	1841));
10	"(VI) a broker or dealer (as de-
11	fined in section 3 of the Securities
12	Exchange Act of 1934 (15 U.S.C.
13	78c)) that is registered under section
14	15 of the Securities and Exchange
15	Act of 1934 (15 U.S.C. 780);
16	"(VII) an exchange or clearing
17	agency (as defined in section 3 of the
18	Securities Exchange Act of 1934 (15
19	U.S.C. 78c)) that is registered under
20	section 6 or 17A of the Securities Ex-
21	change Act of 1934 (15 U.S.C. 78f
22	and 78q-1);
23	"(VIII) an investment company
24	(as defined in section 3 of the Invest-
25	ment Company Act of 1940 (15

1	U.S.C. 80a-3)) or an investment advi-
2	sor (as defined in section $202(11)$ of
3	the Investment Advisors Act of 1940
4	(15 U.S.C. 80b–2(11))), if the com-
5	pany or adviser is registered with the
6	Securities and Exchange Commission,
7	or has filed an application for reg-
8	istration which has not been denied,
9	under the Investment Company Act of
10	1940 (15 U.S.C. 80a–1 et seq.) or the
11	Investment Advisor Act of 1940 (15
12	U.S.C. 80b-1 et seq.);
13	"(IX) an insurance company (as
14	defined in section 2 of the Investment
15	Company Act of 1940 (15 U.S.C.
16	80a-2));
17	"(X) a registered entity (as de-
18	fined in section 1a of the Commodity
19	Exchange Act (7 U.S.C. 1a)), or a fu-
20	tures commission merchant, intro-
21	ducing broker, commodity pool oper-
22	ator, or commodity trading advisor
23	(as defined in section 1a of the Com-
24	modity Exchange Act (7 U.S.C. 1a))

1	that is registered with the Commodity
2	Futures Trading Commission;
3	"(XI) a public accounting firm
4	registered in accordance with section
5	102 of the Sarbanes–Oxley Act (15
6	U.S.C. 7212);
7	"(XII) a public utility that pro-
8	vides telecommunications service, elec-
9	trical power, natural gas, or water
10	and sewer services within the United
11	States;
12	"(XIII) a church, a charity, or a
13	nonprofit entity that is described in
14	sections 501(c), 527, or 4947(a)(1) of
15	the Internal Revenue Code of 1986,
16	has not been denied tax exempt sta-
17	tus, and is required to and has filed
18	the most recently due annual informa-
19	tion return with the Internal Revenue
20	Service;
21	"(XIV) any business concern
22	that—
23	"(aa) employs more than 20
24	employees on a full time basis in
25	the United States;

1	"(bb) files income tax re-
2	turns in the United States dem-
3	onstrating more than \$5,000,000
4	in gross receipts or sales; and
5	"(cc) has an operating pres-
6	ence at a physical location within
7	the United States; or
8	"(XV) any corporation or limited
9	liability company which is owned, in
10	whole or in substantial part, by an en-
11	tity described in subclause (I), (II),
12	(III), (IV), (V), (VI), (VII), (VIII),
13	(IX), (X) , (XI) , (XII) , $(XIII)$, or
14	(XIV); or
15	"(ii) is within any class of business
16	concerns which the Attorney General of the
17	United States, the Secretary of Homeland
18	Security, and the Secretary of the Treas-
19	ury jointly determine in writing, upon the
20	request of a State, and through an order,
21	guidance, or rule should be exempt from
22	the requirements of subsection (a), because
23	requiring beneficial ownership information
24	from the business concern would not serve
25	the public interest and would not assist

1 law enforcement efforts to detect, prevent, 2 or punish criminal or civil misconduct. 3 "(3) FORMATION AGENT.—The term 'formation 4 agent' means a person who, for compensation, acts 5 on behalf of another person to form, or assist in the 6 formation, of a corporation or limited liability com-7 pany under the laws of a State.". 8 (b) Funding Authorization.— 9 (1) In General.—To carry out section 531 of 10 the Omnibus Crime Control and Safe Streets Act of 11 1968, as added by this Act, and to protect the 12 United States against the misuse affecting interstate 13 or foreign commerce of corporations or limited liabil-14 ity companies with hidden owners, during the 3-year 15 period beginning on the date of enactment of this 16 Act, funds shall be made available to each State (as 17 that term is defined under section 901(a)(2) of the 18 Omnibus Crime Control and Safe Streets Act of 19 1968 (42 U.S.C. 3791(a)(2))), to pay reasonable 20 costs to comply with the requirements of such sec-21 tion 531 from one or more of the following sources: 22 (A) Upon written request by a State, and 23 without further appropriation, the Attorney

General of the United States shall make avail-

able or transfer to the State funds from excess

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25

1	unobligated balances (as defined in section
2	524(c)(8)(D) of title 28, United States Code) in
3	the Department of Justice Assets Forfeiture
4	Fund established under section 524(c) of title
5	28, United States Code.
6	(B) Upon written request by a State, after
7	consultation with the Attorney General of the
8	United States, and without further appropria-
9	tion, the Secretary of the Treasury shall make
10	available or transfer to the State funds from
11	unobligated balances described in section
12	9703(g)(4)(B) of title 31, United States Code,
13	in the Department of the Treasury Forfeiture
14	Fund.
15	(2) Eligible costs.—The Attorney General
16	and Secretary of the Treasury, in their sole discre-
17	tion, shall determine what costs are reasonable for
18	purposes of paragraph (1), taking into account the
19	maximum amount of funds available for distribution
20	to States under paragraph (3).
21	(3) Maximum amounts.—
22	(A) DEPARTMENT OF JUSTICE.—The At-
23	torney General of the United States may not
24	make available to States a total of more than
25	10,000,000 under paragraph (1)(A).

1 (B) Department of the treasury.— 2 The Secretary of the Treasury may not make 3 available to States a total of more than 4 30,000,000 under paragraph (1)(B). 5 FUNDING AVAILABILITY.—The amounts 6 available to be provided to, and any amounts pro-7 vided to, a State under paragraph (1) shall be ex-8 empt from, and shall not be reduced under, any 9 order under section 251A of the Balanced Budget 10 and Emergency Deficit Control Act of 1985 (2) 11 U.S.C. 901a), including the order for fiscal year 12 2014 issued by the President on April 10, 2013. 13 (c) STATE COMPLIANCE REPORT.—Nothing in this 14 Act or an amendment made by this Act authorizes the 15 Attorney General of the United States to withhold from a State any funding otherwise available to the State under 16 17 subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3750 et seq.) 18 19 because of a failure by that State to comply with subpart 20 4 of part E of title I of the Omnibus Crime Control and 21 Safe Streets Act of 1968, as added by this Act. Not later than 42 months after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representa-

- 1 tives a report identifying which States are in compliance
- 2 with subpart 4 of part E of title I of the Omnibus Crime
- 3 Control and Safe Streets Act of 1968 and, for any State
- 4 not in compliance, what measures must be taken by that
- 5 State to achieve compliance with such subpart 4.

6 (d) Effect on State Law.—

- (1) IN GENERAL.—This Act and the amendments made by this Act do not supersede, alter, or affect any statute, regulation, order, or interpretation in effect in any State, except where a State has elected to receive funding from the Department of Justice under subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3750 et seq.), and then only to the extent that such State statute, regulation, order, or interpretation is inconsistent with this Act or an amendment made by this Act.
- (2) Not inconsistent.—A State statute, regulation, order, or interpretation is not inconsistent with this Act or an amendment made by this Act if such statute, regulation, order, or interpretation—
 - (A) requires additional information, more frequently updated information, or additional measures to verify information related to a corporation, limited liability company, or beneficial

1	owner, than is specified under this Act or an
2	amendment made by this Act; or
3	(B) imposes additional limits on public ac-
4	cess to the beneficial ownership information ob-
5	tained by the State than is specified under this
6	Act or an amendment made by this Act.
7	(3) State records.—Nothing in this Act of
8	the amendments made by this Act limits the author-
9	ity of a State, by statute or otherwise, to disclose or
10	to not disclose to the public all or any portion of the
11	beneficial ownership information provided to the
12	State under subpart 4 of part E of title I of the Om-
13	nibus Crime Control and Safe Streets Act of 1968
14	as added by this Act.
15	(4) NO DUTY OF VERIFICATION.—This Act and
16	the amendments made by this Act do not impose
17	any obligation on a State to verify the name, ad-
18	dress, or identity of a beneficial owner whose infor-
19	mation is submitted to such State under subpart 4
20	of part E of title I of the Omnibus Crime Control
21	and Safe Streets Act of 1968, as added by this Act
22	(e) Federal Contractors.—Not later than the
23	first day of the first full fiscal year beginning at least 1
24	year after the date of enactment of this Act, the Adminis-
25	trator for Federal Procurement Policy shall revise the

- 1 Federal Acquisition Regulation maintained under section
- 2 1303(a)(1) of title 41, United States Code, to require any
- 3 contractor who is subject to the requirement to disclose
- 4 beneficial ownership information under subpart 4 of part
- 5 E of title I of the Omnibus Crime Control and Safe Streets
- 6 Act of 1968, as added by this Act, to provide the informa-
- 7 tion required to be disclosed under such subpart 4 to the
- 8 Federal Government as part of any bid or proposal for
- 9 a contract with a value threshold in excess of the sim-
- 10 plified acquisition threshold under section 134 of title 41,
- 11 United States Code.
- 12 SEC. 4. ANTI-MONEY LAUNDERING AND ANTI-TERRORIST
- 13 FINANCING OBLIGATIONS OF FORMATION
- 14 AGENTS.
- 15 (a) Anti-Money Laundering and Anti-Ter-
- 16 RORIST FINANCING OBLIGATIONS OF FORMATION
- 17 AGENTS.—Section 5312(a)(2) of title 31, United States
- 18 Code, is amended—
- 19 (1) in subparagraph (Y), by striking "or" at
- 20 the end;
- 21 (2) by redesignating subparagraph (Z) as sub-
- paragraph (AA); and
- 23 (3) by inserting after subparagraph (Y) the fol-
- lowing:

1	"(Z) any person engaged in the business of
2	forming corporations or limited liability compa-
3	nies; or''.
4	(b) Deadline for Implementing Rule for For-
5	MATION AGENTS.—
6	(1) Proposed Rule.—Not later than 120 days
7	after the date of enactment of this Act, the Sec-
8	retary of the Treasury, in consultation with the Sec-
9	retary of Homeland Security and the Attorney Gen-
10	eral of the United States, shall publish a proposed
11	rule in the Federal Register requiring persons de-
12	scribed in section 5312(a)(2)(Z) of title 31, United
13	States Code, as amended by this section, to establish
14	anti-money laundering programs under subsection
15	(h) of section 5318 of that title.
16	(2) Final Rule.—Not later than 270 days
17	after the date of enactment of this Act, the Sec-
18	retary of the Treasury shall publish the rule de-
19	scribed in this subsection in final form in the Fed-
20	eral Register.
21	(3) Exclusions.—Any rule promulgated under
22	this subsection shall exclude from the category of
23	persons engaged in the business of forming a cor-
24	poration or limited liability company—
25	(A) any government agency; and

1	(B) any attorney or law firm that uses a
2	paid formation agent operating within the
3	United States to form the corporation or lim-
4	ited liability company.
5	SEC. 5. STUDIES AND REPORTS.
6	(a) Other Legal Entities.—Not later than 2
7	years after the date of enactment of this Act, the Comp-
8	troller General of the United States shall conduct a study
9	and submit to the Committee on the Judiciary of the Sen-
10	ate and the Committee on the Judiciary of the House of
11	Representatives a report—
12	(1) identifying each State that has procedures
13	that enable persons to form or register under the
14	laws of the State partnerships, trusts, charitable or-
15	ganizations, or other legal entities, and the nature of
16	those procedures;
17	(2) identifying each State that requires persons
18	seeking to form or register partnerships, trusts,
19	charitable organizations, or other legal entities under
20	the laws of the State to provide information about
21	the beneficial owners (as that term is defined in sec-
22	tion 531 of title I of the Omnibus Crime Control
23	and Safe Streets Act of 1968, as added by this Act)
24	or beneficiaries of such entities, and the nature of
25	the required information;

1	(3) evaluating whether the lack of available
2	beneficial ownership information for partnerships,
3	trusts, charitable organizations, or other legal enti-
4	ties—
5	(A) raises concerns about the involvement
6	of such entities in terrorism, money laundering,
7	tax evasion, securities fraud, trafficking in illicit
8	drugs, or other criminal or civil misconduct;
9	and
10	(B) has impeded investigations into enti-
11	ties suspected of such misconduct; and
12	(4) evaluating whether the failure of the United
13	States to require beneficial ownership information
14	for partnerships, trusts, charitable organizations, or
15	other legal entities formed or registered in the
16	United States has elicited international criticism and
17	what steps, if any, the United States has taken or
18	is planning to take in response.
19	(b) Effectiveness of Incorporation Prac-
20	TICES.—Not later than 5 years after the date of enact-
21	ment of this Act, the Comptroller General of the United
22	States shall conduct a study and submit to the Committee
23	on the Judiciary of the Senate and the Committee on the
24	Judiciary of the House of Representatives a report assess-
25	ing the effectiveness of incorporation practices imple-

1	mented under this Act and the amendments made by this
2	Act in—
3	(1) providing law enforcement agencies with
4	prompt access to reliable, useful, and complete bene-
5	ficial ownership information; and
6	(2) strengthening the capability of law enforce-
7	ment agencies to combat incorporation abuses and
8	other civil and criminal misconduct.